

ournal of Advanced Research in Law and Economics

Quarterly

Volume VIII Issue 3(25) Summer 2017

ISSN: 2068-696X Journal's DOI: https://doi.org/10.14505/jarle



Summer 2017 Volume VIII, Issue 3(25)

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http://journals.aserspublishing.eu ISSN 2068-696X Journal DOI: https://doi.org/10.14505/jarle Journal's Issue DOI: https://doi.org/10.14505/jarle.v8.3(25).00 ... 878

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http://journals.aserspublishing.eu ISSN 2068-696X Journal DOI: https://doi.org/10.14505/jarle Journal's Issue DOI: https://doi.org/10.14505/jarle.v8.3(25).00

Call for Papers Volume VIII, Issue 5(27), Fall 2017

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DOI: https://doi.org/10.14505/jarle.v8.3(25).09

The Policy of Combating Crimes Related to Trafficking in Persons: Conceptual Apparatus and Structural Elements

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Suggested Citation:

Bekmagambetov, Alimzhan. 2017. The Policy of Combating Crimes Related to Trafficking in Persons: Conceptual Apparatus and Structural Elements. *Journal of Advanced Research in Law and Economics*, Volume VIII, Summer, 3(25): 763 – 772. DOI: <u>10.14505/jarle.v8.3(25).09</u>. Available from: <u>http://journals.aserspublishing.eu/jarle/index</u>

Abstract:

The search for adequate responses to global challenges and threats of a criminal nature (organized crime, terrorism, trafficking in persons, etc.), confirms the need to create a concept of a policy of combating crime associated with trafficking in persons as an integral part of criminal policy. Perhaps, Volkov K.A. was the first to point out the expediency of separating the counteraction to trafficking in persons as one of the directions of criminal policy, but this aspect has not found its further development, which is a serious gap in the law.

The purposes are the doctrinal development of the conceptual apparatus of the policy of combating crime related to trafficking in persons, the design of its complex multi-level structure, the general characterization of key provisions, features, elements and delimitation from similar and related phenomena and institutions.

The author involves constructive-critical, formal-logical, system-structural, comparative legal analysis of empirical and theoretical material. The key is the method of modeling (constructing) the policy of combating crime associated with trafficking in persons. The author is the first to schematically present a theoretical model of the policy of combating crime associated with trafficking in persons as the basis for a corresponding set of practical measures.

Keywords: trafficking in persons; criminal policy; human rights protection.

JEL Classification: K14; K38; K42.

Introduction

Counteraction to trafficking in persons is carried out at the international, regional and national levels. Accordingly, it is logical to talk about international and national policies to counteract the above-mentioned crime, or rather the system of criminal acts. In this regard, the following provisions of one of the UN reports are relevant: 'Knowledge and research concerning the specific context of trafficking in persons at the national, regional and international levels are essential to strengthening understanding of that crime and the human rights violations involved' (United Nations 2014).

In this regard, it is necessary to develop a concept of a policy of combating crime related to trafficking in persons. Here it is necessary to agree with Volkov K.A., who, perhaps, the very first in 2010, tried to introduce into circulation the concept of 'criminal policy in the field of combating trafficking in persons'. His words that 'it is quite obvious that today there is a need for a substantial update of the mechanism of counteracting trafficking in persons, turning it into a set of protective and protective measures that should have legislative regulation' (Volkov 2010) are still up to date. Since then, for 7 years, this direction has not received its proper development, which can be regarded as a serious gap. The author refers to the supporters of Volkov K.A. and sees the creation of a theoretical model of anti-crime policy related to trafficking in persons as own mission.

1. Literature review

This necessitates an interdisciplinary and intersectoral approach in view of the complexity of the multidimensional criminal phenomenon, as well as the extensive structure of the policy to counteract this. As argumentation (there are actually countless of them), the author gives two quotations.

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The first one: 'crime in modern conditions can be characterized as one of the global problems of a planetary scale, which is in a certain relationship with the ongoing modernization and innovation processes and metamorphoses' (Ministry of Justice of Kazakhstan 2013).

The second one: Shestakov D.A.: 'Today, in connection with the globalization of human evil, the extreme manifestation of which is destructive criminal activity in the form of aggressive wars that consolidate economic inequality, the construction of giant financial pyramids leading to the plunder of the majority of the world's population, drug trafficking, arms trade... and, of course, 'trafficking in persons' (Shestakov 2010).

Counteraction to crime related to trafficking in persons, as well as similar ones – anti-corruption, anti-drug, anti-terrorism, anti-extremist policies, being by nature an interdisciplinary institute, should be based on a two-level (international and national) legislative framework, one of the key subjects that should become a new criminological category – 'crime related to trafficking in persons'. However, in this respect, for many years there is still an unexplained gap – the lack of the basic law.

In the collective monograph on Russia's criminal policy, the counteraction to trafficking in persons is included in one of eight 'thematic' areas or subsystems (Revin *et al.* 2015).

At the modern stage of modernization of the entire political and legal system, one of the innovative products should be a theoretical model of the policy of combating crime associated with trafficking in persons as one of the components (subsystems) of criminal (anti-criminal) policies.

The goals and tasks of this scientific analysis are the doctrinal development of the conceptual apparatus of the policy of combating crime related to trafficking in persons, the design of its complex multi-level structure, the general characterization of key provisions, features, elements and delimitation from similar and related phenomena and institutions.

The undertaken review of the specialized literature makes it possible to state the absence of a consolidated position in the issues of the terminology of activities in the field of combating crime (counteraction), as well as structural and content characteristics.

This is evidenced by the reference to journal publications, monographs and textbooks by Avdeev V.A., Avdeeva O.A., Akimzhanov T.K., Babaev M.M., Bekmagambetov A.B., Blinnikov V.A., Volkov K.A., Voronin Yu.A., Gaukhman L.D., Gilinsky Ya.I., Gorshenkov G.N., Dzhansaraeva R.E., Zhalinsky A.E., Kleimenov I.M., Lopashenko N.A., Luneev V.V., Maksimov S.V., Mayorov A.V., Malko A.V., Nomokonov V.A., Osmonaliev K.M., Panchenko P.N., Pudovochkin Yu.E., Rarog A.I., Revin V.P., Revina V.V., and Shestakov D.A.

2. Materials and methods

The empirical base of the research includes Report on the meeting of the Working Group on Trafficking in Persons held in Vienna from 16 to 18 November 2015, Report of the Secretariat on Activities of the United Nations Office on Drugs and Crime to promote and support the implementation of the Protocol to Prevent, Suppress and Punish Trafficking in Persons, Especially Women and Children, supplementing the United Nations Convention against Transnational Organized Crime, 2014., Trafficking in persons: Global Patterns, 2006, Global Reports Trafficking in Persons, 2009, 2014,2016, Doha Declaration on Integrating Crime Prevention and Criminal Justice in the wider United Nations agenda to address social and economic challenges and to promote the rule of law at the national And international level, and public participation, 2015, the Concept of the legal policy of Kazakhstan for the period from 2010 to 2020, approved by the Decree of the President of Kazakhstan No. 858 as of August 24, 2009, legal acts in rendering assistance to victims of trafficking in persons, draft concepts of legal policy of the Russian Federation until 2020, the law-making policy of the Russian Federation until 2020, the law-making policy of the Commission on Human Rights under the President of Kazakhstan 'Actual problems of human rights protection in the sphere of combating trafficking in persons in Kazakhstan', generalizations and reviews of the judicial practice of the Supreme Court of Kazakhstan.

The methodology of the research is based on general scientific and private scientific methods of cognition of criminal realities and the policy of responding to them. The present message involves constructive-critical, formal-logical, system-structural, comparative legal analyzes of the above empirical and theoretical material. The quintessence is the method of modeling (designing) a policy of combating crime related to trafficking in persons.

3. Results

The policy of combating trafficking in persons is one of the subject-thematic areas of criminal (anticriminal) policy, which in turn is part of the national legal policy, which also includes criminal law, criminal procedural, including operational-search and forensic, executive, criminological, including the victimological subsystem of countermeasures and warnings.

Turning to the fundamental points, the author gives the following important quotation: 'legal policy is understood as purposeful planned activity of the state in the sphere of social relations, the essence of which is the development and practical implementation of legal ideas and strategic goals' (Malko 2010). In this definition, an emphasis is placed on the activity aspect, in contrast to the opinions of other specialists who provide a theoretical-instrumental essential characteristic.

A priori, the decision conceptual development of a theoretical model of the policy of combating crime related to trafficking in persons, and then the actual formation and implementation of such, are unrealistic without a scientifically based system approach. After all, as Luneev rightly points out, without 'scientifically grounded measures for the real minimization of crime ... all intellectual efforts are useless' (Luneev 2017).

4. Discussion

UN review and analysis and other documents on combating trafficking in persons use the concepts of 'national policy (United Nations 2006), 'migration policy' (United Nations 2014), 'antitrafficking policy' (United Nations 2009), 'counter trafficking policy' (United Nations 2016).

Some authors suggest this strategic direction to be called 'anti-criminal policy' (Nomokonov 2012, 2016), others - 'state policy in the sphere of combating crime' (Akimzhanov 2012; Gaukhman and Maksimov 2010), the third group (Avdeev et.al/ 2014; Dzhansaraeva 2013; Panchenko 2009) calls it 'counteraction to crime', the fourth group (Voronin 2013; Gilinsky 2014; Gorshenkov 2007; Malko 2015) calls it 'social control', the fifth group (Rarog 2016) calls it 'general line of impact on crime'.

As noted in the monographic study by M. Babaev and Pudovochkin Yu.E., 'Soviet literary sources, referring to the middle of the last century and earlier, used to have the dual interpretation of the concept of 'criminal policy' in common: In a narrow and broad sense, depending on what content is invested in it in one way or another. In a narrow sense (this interpretation prevailed then) it was, in fact, regarded as a synonym for the concept of 'criminally-legal policy' (Babaev *et al.* 2014).

Taking into account the last circumstance, which we applied to Kazakhstan realities, we also (Bekmagambetov 2001), suggested, as well as V.A. Nomokonov as a general concept to use the phrase 'anticriminal policy'. There is also a dualism on this account, thus dividing the experts into two groups - supporters of narrow and broad approaches.

Babaev M.M. and Pudovochkin Yu.E. say that 'the majority of specialists', including themselves, 'are supporters of only a broad interpretation of the category under study, according to which criminal policy appears as a system that includes a set of interconnected but at the same time relatively autonomous subsystems: criminal-legal, criminal procedure, criminological, penal, operative-search policy' (Babaev et al. 2014). Let us point out that here criminalistic policy is not listed there. Blinnikov V.A. gives almost similar interpretation, writing the following: 'In the criminal policy has several directions: criminally-legal, criminally-executive, criminal procedure, criminalistic, criminologicand law-enforcement' (Brilliantov 2016). In this case, forensic politics, and in the interpretation by Blinnikov V.A. criminalistic direction is present and this despite the disagreement of individual authors. Thus, Lopashenko N.A., pointing out the 'criminal-legal (criminal) policy, criminal procedure, criminal-executive, criminological', further notes that 'it is hardly correct to talk about criminalistic politics as an independent because of the purely applied nature' (Lopashenko 2009). On the one hand, from the standpoint of a broad approach, forensic politics should have every chance of existence, since the above-named author still recognizes criminology as an independent branch of knowledge. On the other hand, if we take as a basis the systematization by Blinnikov A.V., criminalistic policy can be part of law enforcement policy. However, it is necessary to remember about the warning by Malko A.V. that it is unacceptable to identify the concepts of 'law enforcement policy' and 'criminal policy' (Malko 2012).

Proceeding from this, it is not inconceivable to include the judicial and law-enforcement policy on a par with criminal and other areas (subsystems), which Blinnikov A.V. somewhat earlier called the general concept of law enforcement policy. A similar point at the official level is enshrined in the Concept of the Legal Policy of Kazakhstan: 'The most important link in the legal policy of the state is the criminal policy, the improvement of which is carried out through an integrated, interrelated correction of the criminal, criminal procedure and criminal-executive law, as well as law enforcement' (Online Zakon n.a.). In addition, as experts say, 'ensuring the application of measures aimed at increasing the effectiveness of means, forms and methods of combating crime reflects the law enforcement aspect of criminal policy' (Revin 2015).

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In general, it should be considered that the complex phenomenon of the policy of combating crime as a strategic and tactical direction of foreign and domestic policies to ensure criminological security of the individual, society and the state includes many other structural elements: components, aspects, levels, subjects, objects, forms and ways of implementation.

It seems that this integrated approach is the most adequate in relation to a complex multifaceted phenomenon – trafficking in persons. In the context of globalization, the importance of the adequacy of integrative processes in terms of combating trafficking in persons as one of the conditions for ensuring the balance of national legal policies in the context of such forms as law-making and law enforcement is evident.

On the other hand, legal policy is expressed in the following subject-functional (sectoral) directions of criminal (anticriminal) policy: criminological, including victimological, criminal law, criminal procedure, including operatively-search and criminalistic, penal (penitentiary).

Projecting the above-said on our scientific problems, we get the following result. The policy of combating crime related to trafficking in persons is one of the thematic segments that correlates with the criminal-protected objects, legislative and other tactical and strategic tools of criminological, criminal law, criminal procedural, operative-search and criminalistic subsystems of the state's anticriminal activity. At the present stage, in the context of the globalization of crime, including trafficking in persons, the fundamental role of the international policy on combating crime is evident.

The United Nations, represented by the Office for Drug Control and Crime, is the general strategist, regulator and subject of its implementation. As noted in the so-called Doha Declaration 'we reaffirm the interdisciplinary nature of problems in crime prevention and criminal justice and the consequent need to incorporate these issues into the broader agenda of the United Nations with a view to enhancing system-wide coordination' (United Nations 2015).

Approximation of the national legislation in the sphere of counteracting trafficking in persons is largely connected with the activities of the Mission of the International Organization for Migration in Kazakhstan, the successful experience of our country's chairmanship in the OSCE (Bekmagambetov 2011), active work in the UN, including joining the Security Council as a non-permanent member.

Many ideas of this organization have their embodiment in the present reality. At the moment, among the OSCE office programs in Astana is the fight against trafficking in persons, which is embodied in a dozen seminars and trainings for law enforcement officers of Kazakhstan (OSCE n.a.).

The official website of the International Organization for Migration in Kazakhstan notes that IOM became the first organization that raised the problem of trafficking in persons in the region and directed the attention of the Governments of Central Asian countries to the illegal export of their citizens abroad for the purpose of sexual and labor exploitation. Over the last ten years, with the support of international donors, IOM has implemented a significant number of projects aimed at preventing trafficking in persons, protecting victims of trafficking in persons, prosecuting recruiters and traffickers, and promoting regional cooperation among the countries of Central Asia. IOM also works closely with international and non-governmental organizations.

IOM's program on combating trafficking in persons in Kazakhstan was launched in August 2002. In its anti-trafficking activities, IOM is based on the classic 3P principles: Prevention, Protection, and Prosecution. Various components of the IOM program are implemented with the financial support of the United States Agency for International Development (USAID), the Ministry of Foreign Affairs of the Kingdom of Norway and the Bureau for International Drug Control and Law Enforcement of the US Department of State.

Due to economic growth and geographical location, Kazakhstan is a country of destination, transit and origin for trafficking victims. Despite the consequences of the global economic crisis, Kazakhstan remains an attractive destination for citizens from the less economically stable countries of Central Asia. The vast majority of victims of trafficking in persons are brought and sold from Uzbekistan. The main destination countries for citizens of Kazakhstan are such countries as the United Arab Emirates, Turkey, and Russia. In recent years, the number of cases of trafficking in persons inside the country has increased, which is explained by unemployment and an increase in migration flows from rural areas to large cities (IOM 2015).

Therefore, important events are the conclusion of the Memorandum on cooperation in the field of combating trafficking in persons between the Ministry of Internal Affairs of Kazakhstan and the International Organization for Migration (Actual Problems of Human Rights Protection in the Sphere of Counteracting Trafficking in Persons in Kazakhstan, 2014), Memorandum of Understanding between the Prosecutor General's Office of Kazakhstan and the International Organization On migration on cooperation in the field of counteraction (Astana, February 27, 2014) (Online Zakon n.a.).

Similar achievements are also available in the CIS: approval by the decision of the Council of Heads of State of the Commonwealth of Independent States of October 10, 2014, the Concept of Cooperation of the Member States of the Commonwealth of Independent States in Combating Trafficking in Persons (Online Zakon n.a.) and on October 25, 2013 Year of the Program of Cooperation of the Member States of the Commonwealth of Independent States in Persons for 2014 – 2018 (Online Zakon n.a.).

In this regard, as rightly noted by Khanov T.A. and Boretsky A.V., 'the countries of the Commonwealth of Independent States adopt comprehensive joint legal, socio-economic, informational and other measures to combat trafficking in persons, as well as measures to protect victims of trafficking in persons and their rehabilitation' (Khanov 2012).

Ovchinsky V.S. and Torbin Yu.G. emphasize that 'the CIS specialized bodies, such as the Council of Ministers of Internal Affairs, the Council of Heads of Security Authorities and Special Services, the Coordinating Council of Prosecutors General, the Bureau for the Coordination of Combating Organized Crime and Other Types of Crimes, play a major role in countering trafficking in persons' (Ovchinsky 2009).

At the present stage, the domestic legal system increasingly focuses on the harmonious interaction of the international and national mechanism to combat criminal challenges and threats, such as torture or trafficking in persons.

Organizational and legal measures to counter trafficking in persons can be conditionally divided into two blocks: normative and legal support (legal basis for counteraction, including general legal: laws, government regulations, etc. and narrow-profile or special: criminally-legal, criminal-procedural, criminally-executive, etc.), organizational-resource (establishment of special organizations, units, including empowerment, financing, interaction with NGOs, creation of crisis centers).

The above-mentioned measures are mainly implemented in the framework of law enforcement policy, including criminal procedure and, in its composition, criminalistic and operational-search policy.

Therefore, it is natural to create at the initial stage (2004 – 2005) an impressive Interdepartmental Commission on Combating Illegal Export, Import and Trafficking in Persons and the implementation of an appropriate combat plan. The General Prosecutor's Office of Kazakhstan plays the coordinating role. Conventionally, it is possible to say that the joint activity of authorized state bodies and other organizations is a policy of counteracting crime related to trafficking in persons.

The first experience was gained in connection with the implementation of Government Resolution No. 219 as of February 24, 2004, 'On the plan of the Government of Kazakhstan's action on combating, preventing and preventing crimes against trafficking in persons for 2004 – 2005', when the first set of measures for law-making, law-growing, preventive, and rehabilitation was implemented. This work was continued in the framework of the implementation of the Action Plan of the Government of Kazakhstan for combating, preventing and preventing crimes related to trafficking in persons for 2006 – 2008. Based on the results of the implementation of the Action Plan of the Government of Kazakhstan Decree No. 1347 as of October 24, 2012, amendments were made to the Labor Code, Criminal Code, the Criminal Procedure Code of Kazakhstan, and also the normative decision of the Supreme Court of Kazakhstan No. 7 'On the practice of applying legislation establishing responsibility for trafficking in persons' was adopted.

At the moment, the Action Plan of the Government of Kazakhstan on the Prevention, Prevention and Combating of Crimes Related to Trafficking in Persons is being implemented (expires) for 2015 – 2017, approved by the Decree of the Government of Kazakhstan dated January 28, 2015 No. 23.

As you know, on August 12, 2010, the UN General Assembly approved the United Nations Global Plan of Action to Combat Trafficking in Persons, which includes four aspects: prevention of trafficking in persons; protection and assistance to victims of trafficking; prosecution of crimes in the form of trafficking in persons; strengthening partnership cooperation in combating trafficking in persons' (United Nations 2010).

In the most detailed form, the above-mentioned provisions have been developed in the Model Law against Trafficking in Persons. United Nations Office on drugs and crime (United Nations 2010). At the moment, in accordance with the Law of Kazakhstan as of December 29, 2008, 'On Special Social Services', the Standard for the provision of special social services for victims of trafficking in persons was approved by order No. 138 of the acting Minister of Health and Social Development of Kazakhstan as February 24, 2016(Ministry of Justice of Kazakhstan 2016). This document is adopted.

Earlier, by the joint order of the Minister of Education and Science of Kazakhstan of September 26, 2014 No. 399, Minister of Health and Social Development of Kazakhstan as of November 19, 2014 No. 240, the

Minister of Internal Affairs of Kazakhstan as of September 22, 2014, the criteria for assessing the existence of cruel treatment that led to social disadaptation and social deprivation.

As for the criminal legal policy of combating crime related to trafficking in persons, first of all the research eye was directed to the issues of lawmaking, since it was here that initially there was a 'stumbling block'. The subject of the material and legal characteristics of trafficking in persons, the legislative regulation of legally significant signs of the crime, possible resources for improving the relevant criminal law norms is widely covered, including us, but it is necessary to enter the next level of development (Bekmagambetov 2016).

It seems that the criminalization and penalization of acts in the sphere of trafficking in persons, carried out within the framework of the criminal law policy, is an initial and initial stage, which has its logical continuation in the form of combating crime related to trafficking in persons along with other preventive measures, medical and psychological rehabilitation of victims, procedural protection of these persons, as well as witnesses.

Undoubtedly, the importance of the measures taken by the Government, in particular, of various programs, plans, instructions and similar documents of departmental rule-making, should not be underestimated, however, a higher status document is needed – the Law on Counteracting Trafficking in Persons and Acts Related to It, and subordinate legislation, including Government Decrees, Action Plans, and regional programs.

The policy of counteracting trafficking in persons in a meaningful way includes many interrelated components: of organizational, legal, tactical, strategic and other order. It is characterized by the following features:

- Genetic relationship with the global criminal (anticriminal) policy, which is part of the state, including social and legal policies;
- A set of unique goals, objectives, principles, actors and implementation tools, performance criteria;
- Multi-level setup, systemacity and integrity interrelated interbranch / interdisciplinary elements (victimological, criminal law, criminal procedure, including operatively-search and criminalistic, penitentiary, law enforcement, including judicial and law enforcement policy).

At the same time, as emphasized by Zhalinsky A.E., it is important to consider the following:

'(a) Criminal policy should be realized as a social reality, i.e. Institutions, context, a special kind of goal-setting and instrumental activity, and its results, difficult to recognize and evaluated by scientific consciousness;

(b) Being a systemically superior, but not the only way to influence crime, criminal policy depends on the state of social processes, is determined by them, but can still be assessed on constitutionality, organizational efficiency and social justice;

(c) Information on the real state of criminal policy and projects for its improvement are fundamentally subjective, determined by the interests and attitudes of social forces, and assessments of the state of criminal policy and its structural elements are extremely difficult to translate into actions and decisions' (Zhalinsky 2016).

A fundamental source-forming basis (ideological component or aspect) for the policy of combating crime related to trafficking in persons can serve all of the above-mentioned concepts of legal, law-making, law-enforcement, and, finally, criminal-legal policies. In its turn, law enforcement, including judicial and law enforcement policy personifies the executive component (aspect).

The purposes and objectives of the policy of combating crime related to trafficking in persons, based on the most genetic nature, originate in a criminal, based on a legal policy. Officially set purposes, objectives, principles, unfortunately, do not exist, despite the fact that there are place worthy of attention doctrinal developments. Here, first of all, we mean the concepts in the field of legal policy, developed under the leadership of Malko A.V.

In accordance with them, the strategic, promising and universal objectives of legal policy are: social, political and legal stability; economic progress, innovative economy, high labor productivity; a decent level of welfare, quality and life expectancy of citizens; security of the individual, society and the state, etc. (Malko 2010).

At the same time, the following document specifies and directs the subjects of the criminal policy implementation to: ensuring the security of the individual, her rights and freedoms, as well as society and the state from threats related to crime; minimization of the level of social tension in the society on the basis of an optimal and fair settlement of the conflict caused by the crime; promoting the achievement of social welfare and

comfort through the implementation of social rehabilitation and social reintegration of persons involved in a conflict caused by a crime (Criminal Law 2012).

In the above-mentioned document, efficiency can be evaluated on the basis of a complex of data reflecting the following: the ratio of the amount of crime established based on regular victimological surveys to the data of law enforcement agencies on the number of registered and investigated crimes, which makes it possible to really assess the level of crime in the country and the effectiveness of official control over the criminological situation; the quality of the work of the Head of State, the highest legislative body and the Government of the country in terms of timely, reasonable and effective response to threats of criminological security based on opinion polls and expert assessments; the effectiveness of the judicial practice of dealing with criminal cases, assessed on the basis of information on the observance of reasonable time limits for examining criminal cases, changing or canceling decisions on the qualification of crimes, the practice of appointing criminal penalties and other criminal law measures, the quality and timing of the enforcement of sentences that have entered into legal force; the ratio of the extent of the damage caused by crimes to comparable data on compensatory and other payments to victims of crime; public evaluation of the level of criminological security, effectiveness and sufficiency of criminal law responses to criminal threats.

Conclusion

It seems that the foregoing will allow the development of an optimal model for interaction between state bodies and civil society institutions, interdepartmental and international cooperation in combating crime related to trafficking in persons, which was reflected in the relevant basic law. In methodological terms, it is important not to confuse the two systems of relatively autonomous, though genetically related, coordinates: general (fundamental) approach and a special intersectoral approach with own notion-categorical apparatus.

Within the framework of the first generic concept, legal policy appears which, as we saw above, is divided into law-making and law-enforcement types. Adhering to the second approach, the generic and basic institution is the anti-criminal (criminal) policy, which includes subject-sectoral (criminological, including victimological, criminal, criminally-remedial, including criminalistic, intelligence and penal), as well as thematic (anti-terrorism, anti-corruption, anti-crime policies related to trafficking in persons).

Moreover, practically the same structural elements are also inherent in the global international policy on combating transnational organized crime, including trafficking in persons. The proof is, for example, the structure and content of the Model Law against Trafficking in Persons, developed within the framework of the UN Convention against Transnational Organized Crime and the relevant protocol.

The success in enhancing the effectiveness of combating crime related to trafficking in persons will depend on the speedy development of the conceptual framework for the formation and implementation of the variety of anti-criminal policy analyzed here, with constant consideration of relevant international standards and the fulfillment of commitments undertaken.

Methodological and ideological and theoretical basis for the design policy of combating crime related to trafficking in persons can serve all of the above-mentioned concepts of legal, law-making, law enforcement, and, finally, the criminal law policies of the Russian Federation, as well as extensive experience in the field of criminal political science and criminology, in particular, In the field of criminology of the law and comparative criminology.

The very model of a single legislation on combating crime - a universal legal framework for criminal policy includes two levels. The top position is taken by the Fundamentals (preventive and punitive) of crime legislation, and the bottom position is taken by the code of prevention of crimes and security measures, the Criminal Code, the Criminal Procedural Code, and the Penal Enforcement Code. This design is organically combined with the structure of criminal policy, allows the scientific and expert activity of a wide range of specialists in the field of combating crime in general, including those related to trafficking in persons, to be mated and synchronized. Applying the formula (theoretical model) by Shestakov D.A., the author finds another argument in favor of the need for the speedy development and adoption in Kazakhstan of a basic law on combating crime related to trafficking in persons.

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